

## Message Text

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ORIGIN PM-07

INFO OCT-01 ARA-16 ISO-00 NEA-10 EUR-25 CIAE-00 DODE-00

H-03 INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01

SPC-03 SS-20 USIA-15 ACDA-19 IO-14 OMB-01 TRSE-00

AID-20 IGA-02 MC-02 /187 R

DRAFTED BY ARA/LA/PLC-PM:JAWILLIAMS/DCNORTON/PM/SAS:JCLUNA

APPROVED BY PM/PA:AFORD

ARA: WSHLAUDEMAM(SUBSTANCE)

ARA/CAR:JBURKE (DRAFT)

L/PM:LFIELDS (DRAFT);PM/SAS:RGREY

DOD/OGC:MR.FORMAN (DRAFT)

DOD/ISA:CAPT.GOODEN (DRAFT)

DSAA:DAUGHAVIN

EUR/NE:APINKNEY (DRAFT)

NEA/IAI:EWALKER (DRAFT)

----- 037678

R 051652Z NOV 73

FM SECSTATE WASHDC

TO AMEMBASSY SANTO DOMINGO

C O N F I D E N T I A L STATE 217591

E.O. 11652: GDS

TAGS: MASS, US, IS, NO, DR

SUBJECT: PROPOSAL TO SALVAGE U.S. OBSOLETE MUNITIONS

REF: (A) SANTO DOMINGO 3736; (B) SANTO DOMINGO 3928;  
(C) SANTO DOMINGO 4101; (D) USDAO SANTO DOMINGO 261342Z  
SEPT. 73

1. CHECKS WITH THE MILITARY SERVICES HAVE FAILED TO CORRO-  
BORATE REPORT THAT IRVING DAVIDSON AND DONALD JACKSON HAVE  
DISCUSSED THEIR PLANS TO SALVAGE U.S. OBSOLETE MUNITIONS IN  
THE DOMINICAN REPUBLIC WITH DOD OFFICIALS. DOD HAS, HOW-  
EVER, RECEIVED THE SANTANA LETTER CITED IN REFTEL C.

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2. THE GODR UNDERSTANDING AS EXPRESSED IN REFTEL A IS CORRECT IN THAT ANY AGREEMENT TO ACCOMPLISH THE SALVAGE MUST BE ON A GOVERNMENT-TO-GOVERNMENT BASIS. MUNITIONS FOR SALVAGE WOULD BE AVAILABLE ONLY THROUGH SALE UNDER PROVISIONS OF THE FOREIGN MILITARY SALES ACT (FMS).

3. SURPLUS AND OBSOLETE MUNITIONS AVAILABLE FOR SALVAGE ARE LIVE AND USABLE AS SUCH; THEY CONSIDERED OBSOLETE ONLY IN THE PARTICULAR SENSE THAT THEY DO NOT MEET THE HIGH STANDARDS SET FOR U.S. MILITARY USE. WE ARE CONCERNED THAT ALL MUNITIONS MAY NOT IN FACT BE RENDERED HARMLESS AND THAT SOME OF THE MATERIEL COULD EVENTUALLY FALL INTO THE HANDS OF INSURGENT OR CRIMINAL ELEMENTS.

4. CURRENT LAWS AND REGULATIONS PERTAINING TO DISPOSAL OF SURPLUS AND OBSOLETE MUNITIONS PROHIBIT THEIR SALE TO PRIVATE INDIVIDUALS OR FIRMS IN EITHER THE UNITED STATES OR ABROAD. FROM AVAILABLE INFORMATION, IT APPEARS THAT DAVIDSON AND JACKSON ALONG WITH DOMINICAN PARTNERS ARE SEEKING TO BYPASS THIS RESTRICTION BY HAVING THE GODR ACT AS THEIR AGENT IN SECURING THE NECESSARY MUNITIONS FOR PRIVATE SALVAGE.

5. REGARDING DAVIDSON'S OBSERVATIONS ON ISRAEL, WE HAVE FOUND THAT THE DEPARTMENT OF DEFENSE HAS ENTERED INTO AGREEMENTS WITH TWO COUNTRIES, ISRAEL AND NORWAY, FOR THE SALE OF OBSOLETE MUNITIONS FOR SALVAGE. THE SALVAGED MATERIEL, HOWEVER, IS SOLD UNDER A GOVERNMENT-TO-GOVERNMENT CONTRACT AND IS UTILIZED FOR THE DEFENSE NEEDS OF THOSE COUNTRIES UNDER A TIGHT SYSTEM OF CONTROLS. THEREFORE THESE TWO PROGRAMS ARE CONSISTENT WITH THE PURPOSES OF THE FOREIGN MILITARY SALES ACT.

6. ACCORDING TO REFTEL A, DAVIDSON AND JACKSON ENVISAGE "SOME PROFIT FOR THE DOMINICAN ARMED SERVICES" AND A "MAJOR SHARE OF THE PROFIT DESTINED TO DAVIDSON". ON THE BASIS OF REFTEL D IT WOULD APPEAR THAT A GOAL OF THE PROPOSAL IS TO AUGMENT DOMINICAN ARMY SALARIES AND THAT DAVIDSON AND JACKSON ARE POSSIBLY USING GODR AS MIDDLE MAN. THESE ASPECTS OF THE PROPOSAL DO NOT APPEAR TO BE CONFIDENTIAL

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TENT WITH THE PURPOSES FOR WHICH MILITARY SALES BY THE USG ARE AUTHORIZED (SECTION 4 FOREIGN MILITARY SALES ACT). IN ADDITION, REFTEL C INDICATES THAT REOPENING OF THE PLANTS WILL PROVIDE "CRITICAL EMPLOYMENT FOR SEVERAL HUNDRED OF OUR PEOPLE" AND WILL HELP ALLEVIATE "A CHRONIC SHORTAGE OF ESSENTIAL RAW MATERIALS". IF REOPENING OF SAN CRISTOBAL PLANT IS UNDERTAKEN BY DOMINICAN ARMED SERVICES SOLELY FOR PURPOSES OF UNEMPLOYMENT RELIEF AND RAW MATERI-

AL RECOVER, OR IF EMPLOYEES OF PLANT ARE MEMBERS OF DR ARMED FORCES, IT WOULD APPEAR THAT PROPOSAL DEVIATES FROM THE EXPRESSED SENSE OF CONGRESS IN THE SPECIFIC PROVISIONS OF SECTION 4, FMS ACT, WHICH SEEKS TO DISCOURAGE THE MAINTENANCE OR ESTABLISHMENT OF MILITARY FORCES SOLELY FOR CIVIC ACTION ACTIVITIES.

7. BASED ON THE ABOVE, BOTH DEPARTMENT AND DOD NOT NOW DISPOSED TO FAVOR SALE OF OBSOLETE MUNITIONS TO GODR. WE WOULD, HOWEVER, WELCOME ANY CLARIFICATION YOU CAN PROVIDE REGARDING THIS PROPOSAL AS WELL AS YOUR COMMENTS AS TO THE EFFECT OF DISAPPROVAL ON U.S.-DOMINICAN RELATIONS. RUSH

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** SURPLUS WEAPONS DISPOSAL, MILITARY SALES, MUNITIONS CONTROLS, SURPLUS MILITARY EQUIPMENT SALES  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 05 NOV 1973  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** collinp0  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
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**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
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**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
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**Previous Handling Restrictions:** n/a  
**Reference:** (A) SANTO DOMINGO 3736; (B) SANTO DO, MINGO 3928;  
**Review Action:** RELEASED, APPROVED  
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**Review Content Flags:**  
**Review Date:** 31 JAN 2002  
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**Review Media Identifier:**  
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**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** PROPOSAL TO SALVAGE U.S. OBSOLETE MUNITIONS  
**TAGS:** MASS, US, IS, NO, DR, (DAVIDSON, IRVING), (JACKSON, DONALD)  
**To:** SANTO DOMINGO  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005